AMENDED IN ASSEMBLY APRIL 11, 2005

CALIFORNIA LEGISLATURE—2005-06 REGULAR SESSION

ASSEMBLY BILL

No. 1603

Introduced by Assembly Member Shirley Horton

February 22, 2005

An act to amend Section 14202.2 of the Penal Code, relating to mental health.

LEGISLATIVE COUNSEL'S DIGEST

AB 1603, as amended, Shirley Horton. Sexually violent predators *High-risk sex offenders*.

Existing law authorizes a local law enforcement agency to advise the public of the presence of high-risk sex offenders, as defined, in its community.

This bill would instead require a local law enforcement agency to advise persons determined to be in a "risk zone" of the presence of a high-risk sex offender. The bill would require a local law enforcement agency to designate a "risk zone" within its jurisdiction for any given offender, as specified. The bill would require that agency to make public specific information about that offender to persons in that "risk zone." Because the bill would impose additional duties on local law enforcement agencies, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state,

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reimbursement for those costs shall be made pursuant to these statutory provisions.

Existing law requires the Director of Corrections, prior to the release of a person from custody resulting from conviction for certain erimes of a sexual nature against 2 or more victims, to refer the person to the State Department of Mental Health for evaluation. The law authorizes civil commitment for a 2-year term, as a sexually violent predator, if the person is adjudicated to be likely to engage in sexually violent criminal behavior if discharged.

Under existing law, if the court finds that the person is no longer likely to commit acts of predatory sexual violence while under supervision and treatment in the community, it is required to order a one—year—community—placement—with—an appropriate—forensic conditional release program operated by the state.

Existing law requires the Department of Justice, in consultation with the State Department of Mental Health, to update any supervised release file available to law enforcement agencies, including, but not limited to, the California Law Enforcement Telecommunications System, to reflect among others, patients undergoing community mental health treatment through the sexually violent predator conditional release program.

This bill would require the Department of Justice, in consultation with the State Department of Mental Health to report to the Legislature by June 1, 2006, the total number of persons released to the community pursuant to the forensic conditional release program who have violated the registration requirements set forth in the terms of their conditional release.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no-yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 14202.2 of the Penal Code is amended to read:
- 3 SECTION 1. Section 290.45 of the Penal Code is amended to 4 read:
- 5 290.45. (a) (1) When a peace officer reasonably suspects,
- 6 based on information that has come to his or her attention
- 7 through information provided by any peace officer or member of
- 8 the public, that a child or other person may be at risk from a sex

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offender convicted of a crime listed in paragraph (1) of subdivision (a) of Section 290.4, a law enforcement agency may, notwithstanding any other provision of law, provide any of the information specified in paragraph (4) of this subdivision about that registered sex offender that the agency deems relevant and necessary to protect the public, to the following persons, agencies, or organizations the offender is likely to encounter, including, but not limited to, the following:

- (A) Public and private educational institutions, day care establishments, and establishments and organizations that primarily serve individuals likely to be victimized by the offender.
 - (B) Other community members at risk.

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- (2) The law enforcement agency may authorize persons and entities who receive the information pursuant to paragraph (1) to disclose information to additional persons only if the agency does the following:
- (A) Determines that all conditions set forth in paragraph (1) have been satisfied regarding disclosure to the additional persons.
 - (B) Identifies the appropriate scope of further disclosure.
- (3) Persons notified pursuant to paragraph (1) may disclose the information provided by the law enforcement agency in the manner and to the extent authorized by the law enforcement agency.
- (4) The information that may be disclosed pursuant to this section includes the following:
 - (A) The offender's full name.
 - (B) The offender's known aliases.
- (C) The offender's gender.
 - (D) The offender's race.
- 31 (E) The offender's physical description.
- 32 (F) The offender's photograph.
- 33 (G) The offender's date of birth.
- 34 (H) Crimes resulting in registration under Section 290.
- 35 (I) The offender's address, which must be verified prior to publication.
- 37 (J) Description and license plate number of offender's vehicles or vehicles the offender is known to drive.
- 39 (K) Type of victim targeted by the offender.

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1 (L) Relevant parole or probation conditions, such as one 2 prohibiting contact with children.

- 3 (M) Dates of crimes resulting in classification under Section 4 290.
 - (N) Date of release from confinement.
 - (O) The offender's enrollment, employment, or vocational status with any university, college, community college, or other institution of higher learning.

However, information disclosed pursuant to this subdivision shall not include information that would identify the victim.

- (5) If a law enforcement agency discloses information pursuant to this subdivision, it shall include, with the disclosure, a statement that the purpose of the release of the information is to allow members of the public to protect themselves and their children from sex offenders.
- (6) For purposes of this section, "likely to encounter" means both of the following:
- (A) That the agencies, organizations, or other community members are in a location or in close proximity to a location where the offender lives or is employed, or that the offender visits or is likely to visit on a regular basis.
- (B) The types of interaction that ordinarily occur at that location and other circumstances indicate that contact with the offender is reasonably probable.
- (7) For purposes of this section, "reasonably suspects" means that it is objectively reasonable for a peace officer to entertain a suspicion, based upon facts that could cause a reasonable person in a like position, drawing when appropriate on his or her training and experience, to suspect that a child or other person is at risk.
- (8) For purposes of this section, "at risk" means a person is or may be exposed to a risk of becoming a victim of a sex offense committed by the offender.
- (9) A law enforcement agency may continue to disclose information on an offender under this subdivision for as long as the offender is included in Section 290.4.
- (b) In addition to the procedures set forth elsewhere in this section, a designated law enforcement entity may shall advise the public persons determined to be in the "risk zone" of the

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presence of high-risk sex offenders-in its community pursuant to this subdivision.

(1) For purposes of this subdivision:

- (A) A high-risk sex offender is a person who has been convicted of an offense specified in paragraph (1) of subdivision (a) of Section 290.4, and also meets one of the following criteria:
- (i) Has been convicted of three or more violent sex offenses, at least two of which were brought and tried separately.
- (ii) Has been convicted of two violent sex offenses and one or more violent nonsex offenses, at least two of which were brought and tried separately.
- (iii) Has been convicted of one violent sex offense and two or more violent nonsex offenses, at least two of which were brought and tried separately.
- (iv) Has been convicted of either two violent sex offenses or one violent sex offense and one violent nonsex offense, at least two of which were brought and tried separately, and has been arrested on separate occasions for three or more violent sex offenses, violent nonsex offenses, or associated offenses.
- (v) Has been adjudicated a sexually violent predator pursuant to Article 4 (commencing with Section 6600) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions Code.
- (B) A violent sex offense means any offense defined in Section 220, except attempt to commit mayhem, or Section 261, 264.1, 286, 288, 288a, 288.5, 289, or 647.6, or infliction of great bodily injury during the commission of a sex offense, as provided in Section 12022.8.
- (C) A violent nonsex offense means any offense defined in Section 187, subdivision (a) of Section 192, or Section 203, 206, 207, or 236, provided that the offense is a felony, subdivision (a) of Section 273a, Section 273d or 451, or attempted murder, as defined in Sections 187 and 664.
- (D) An associated offense means any offense defined in Section 243.4, provided that the offense is a felony, Section 311.1, 311.2, 311.3, 311.4, 311.5, 311.6, 311.7, or 314, Section 459, provided the offense is of the first degree, Section 597 or 646.9, subdivision (d), (h), or (i) of Section 647, Section 653m, or infliction of great bodily injury during the commission of a felony, as defined in Section 12022.7.

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(E) For purposes of subparagraphs (B) to (D), inclusive, an arrest or conviction for the statutory predecessor of any of the enumerated offenses, or an arrest or conviction in any other jurisdiction for any offense that, if committed or attempted in this state, would have been punishable as one or more of the offenses described in those subparagraphs, is to be considered in determining whether an offender is a high-risk sex offender.

- (F) For purposes of subparagraphs (B) to (D), inclusive, an arrest as a juvenile or an adjudication as a ward of the juvenile court within the meaning of Section 602 of the Welfare and Institutions Code for any of the offenses described in those subparagraphs is to be considered in determining whether an offender is a high-risk sex offender.
- (G) Notwithstanding subparagraphs (A) to (D), inclusive, an offender shall not be considered to be a high-risk sex offender if either of the following apply:
- (i) The offender's most recent conviction or arrest for an offense described in subparagraphs (B) to (D), inclusive, occurred more than five years prior to the high-risk assessment by the Department of Justice, excluding periods of confinement.
- (ii) The offender notifies the Department of Justice, on a form approved by the department and available at any sheriff's office, that he or she has not been convicted in the preceding 15 years, excluding periods of confinement, of an offense for which registration is required under paragraph (2) of subdivision (a) of Section 290, and the department is able, upon exercise of reasonable diligence, to verify the information provided in paragraph (2).
- (H) "Confinement" means confinement in a jail, prison, school, road camp, or other penal institution, confinement in a state hospital to which the offender was committed as a mentally disordered sex offender under Article 1 (commencing with Section 6300) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions Code, or confinement in a facility designated by the Director of Mental Health to which the offender was committed as a sexually violent predator under Article 4 (commencing with Section 6600) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions Code.
- 39 (I) "Designated law enforcement entity" means any of the 40 following: municipal police department; sheriff's department;

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attorney's office; county probation department; Department of Justice; Department of Corrections; Department of the Youth Authority; Department of the California Highway Patrol; the police department of any campus of the University of California, California State University, or community college. "Designated law enforcement entity" shall also mean the police department of any school district, as defined in subdivision (b) of Section 830.32, except that nothing in this subdivision shall authorize these departments to make disclosures about registrants intended to reach persons beyond the school community.

- (J) "School community" means those persons present at, those persons regularly frequenting, and the parents of any student attending, a school providing instruction in kindergarten or grades 1 to 12, inclusive, or any place associated with one of these schools. A place associated with a school includes campuses; administrative and educational offices; laboratories; satellite facilities owned or utilized by the school for educational instruction, business, or school events; and public areas contiguous to any school or facility that are frequented by students, employees, or volunteers of the school.
- (K) Each local law enforcement agency shall designate a "risk zone" within its jurisdiction that is applicable to a given offender. In determining a "risk zone," the agency may consider places frequented by children, areas frequented by the offender, areas frequented by the type of person that the offender has a history of victimizing, and natural or manmade geographic boundaries.
- (2) The Department of Justice shall continually search the records provided to it pursuant to subdivision (b) of Section 290 and identify, on the basis of those records, high-risk sex offenders. Four times each year, the department shall provide to each chief of police and sheriff in the state, and to any other designated law enforcement entity upon request, the following information regarding each identified high-risk sex offender: full name; known aliases; gender; race; physical description; photograph; date of birth; and crimes resulting in classification under this section.
- (3) The Department of Justice and any designated law enforcement entity to which notice has been given pursuant to paragraph (2) may-eause to be made make public, and the local

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law enforcement agency shall make public to persons in the "risk zone," by whatever means the agency deems necessary to ensure the public safety, based upon information available to the agency concerning a specific person, including, but not limited to, the information described in paragraph (2); the offender's address, which shall be verified prior to publication; description and license plate number of the offender's vehicles or vehicles the offender is known to drive; type of victim targeted by the offender; relevant parole or probation conditions, such as one prohibiting contact with children; dates of crimes resulting in classification under this section; and date of release from confinement; but excluding information that would identify the

- (4) Notwithstanding any other provision of law, any person described in paragraph (2) of subdivision (d) who receives information from a designated law enforcement entity pursuant to paragraph (3) may disclose that information in the manner and to the extent authorized by the law enforcement entity.
- (5) The law enforcement agency may authorize persons and entities who receive the information pursuant to paragraph (3) to disclose information to additional persons only if the agency does the following:
- (A) Determines that all conditions set forth in this subdivision have been satisfied regarding disclosure to the additional persons.
 - (B) Identifies the appropriate scope of further disclosure.
- (c) Agencies disseminating information to the public pursuant to subdivision (b) shall maintain records of the means and dates of dissemination for a minimum of five years.
- (d) (1) Any law enforcement agency and employees of any law enforcement agency shall be immune from liability for good faith conduct under this section. For the purposes of this section, "law enforcement agency" means the Attorney General of California, every district attorney, the Department of Corrections, the Department of the Youth Authority, and every state or local agency expressly authorized by statute to investigate or prosecute law violators.
- (2) Any public or private educational institution, day care facility, or any child care custodian described in Section 11165.7, or any employee of a public or private educational institution or day care facility which in good faith disseminates information as

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authorized pursuant to paragraph (3) of subdivision (a) or paragraph (4) of subdivision (b) that is provided by a law enforcement agency or an employee of a law enforcement agency shall be immune from civil liability.

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- (e) (1) Any person who uses information disclosed pursuant to this section to commit a felony shall be punished, in addition and consecutive to any other punishment, by a five-year term of imprisonment in the state prison.
- (2) Any person who uses information disclosed pursuant to this section to commit a misdemeanor shall be subject to, in addition to any other penalty or fine imposed, a fine of not less than five hundred dollars (\$500) and not more than one thousand dollars (\$1,000).
- (f) The public notification provisions of this section are applicable to every person described in this section, without regard to when his or her crimes were committed or his or her duty to register pursuant to Section 290 arose, and to every offense described in this section, regardless of when it was committed.
- SEC. 2 If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.
- 14202.2. (a) The Department of Justice, in conjunction with the Department of Corrections, shall update any supervised release file that is available to law enforcement on the California Law Enforcement Telecommunications System every 10 days to reflect the most recent inmates paroled from facilities under the jurisdiction of the Department of Corrections.
- (b) Commencing on July 1, 2001, The Department of Justice, in consultation with the State Department of Mental Health, shall also update any supervised release file that is available to law enforcement on the California Law Enforcement Telecommunications System every 10 days to reflect patients undergoing community mental health treatment and supervision through the Forensic Conditional Release Program administered by the State Department of Mental Health, other than individuals committed as incompetent to stand trial pursuant to Chapter 6 (commencing with Section 1367) of Title 10 of Part 2.

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(e) The Department of Justice, in consultation with the State
Department of Mental Health shall report to the Legislature by
June 1, 2006, the total number of persons released to the
community pursuant to the Forensic Conditional Release
Program pursuant to Article 4 (commencing with Section 6600)
of Chapter 2 of Part 2 of Division 6 of the Welfare and
Institutions Code, who have violated the registration
requirements set forth in the terms of their conditional release.